

# Overview International Health Regulations (IHR) and throak Alort and Dosponso Notwork (Co

Global Outbreak Alert and Response Network (GO(A)RN)

Roberta Andraghetti, PAHO/HSD/IR/IHR

Regional Risk Communication Consultation Montevideo, Uruguay, 8-9 June 2011







### International Health Regulations



- WHO Member States recognized need to collectively respond to public health emergencies of international concern (1994, 1995, 2003)
- An Intergovernmental Working Group tasked with the revision of the IHR(1969) in 2004
- WHO Member States adopted the current IHR during the 58th World Health Assembly in 2005
- Current IHR entered into force in June 2007
- A legal tool: describes procedures, rights and legal obligations for States Parties and WHO



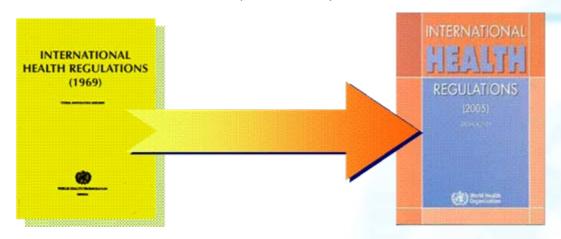
### International Health Regulations

- Legal framework requested, negotiated, and developed by WHO Member States
- Recognition of a collective responsibility towards international public health, based on dialogue, transparency and trust - nothing new at technical level (Annex 1 – existing)
- Tool that serves public health according to good, evidence-based, practice and adapted to the context
- Opportunity to establish / maintain a public health system robust enough to ensure the flexibility needed to institutionalise lessons learned from real life in a continuous and dynamic manner



#### Purpose and scope of the IHR

"to prevent, protect against, control and provide a public health response to the international spread of disease in ways that are commensurate with and restricted to public health risks, and which avoid unnecessary interference with international traffic and trade" (Article 2)

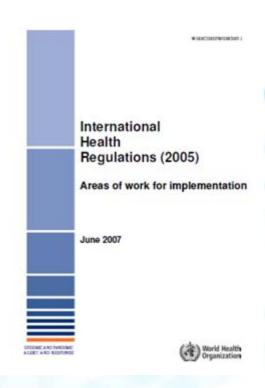


- From three diseases to all public health hazards, irrespective of origin or source
- From preset measures to adapted response
- From control of borders to, also, containment at source



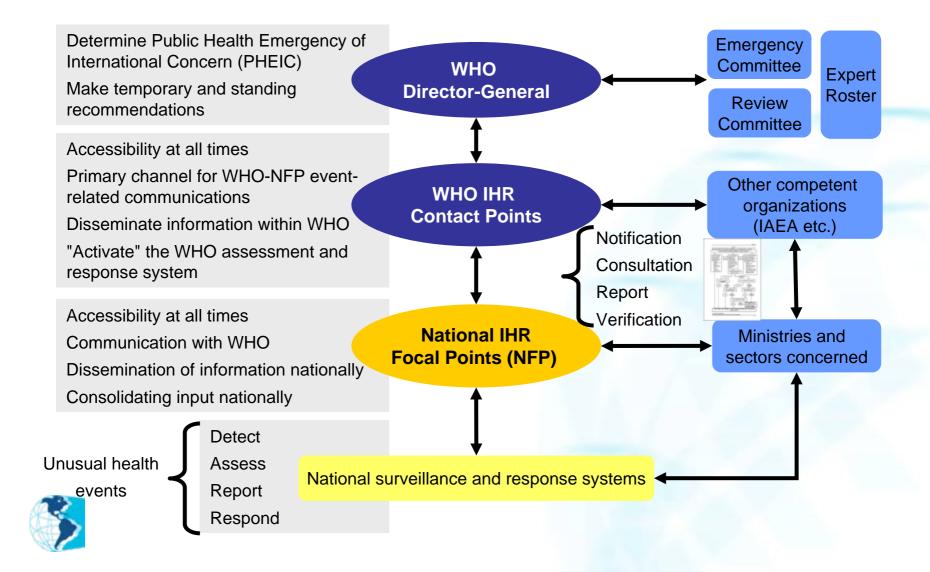
## WHO strategic framework IHR Areas of Work, 2007

- 1. Foster global partnerships
- 2. Strengthen national disease prevention, surveillance, control and response systems
- 3. Strengthen public health security in travel and transport
- 4. Strengthen WHO global alert and response systems
- 5. Strengthen the management of specific risks
- 6. Sustain rights, obligations and procedures
  - . Conduct studies and monitor progress



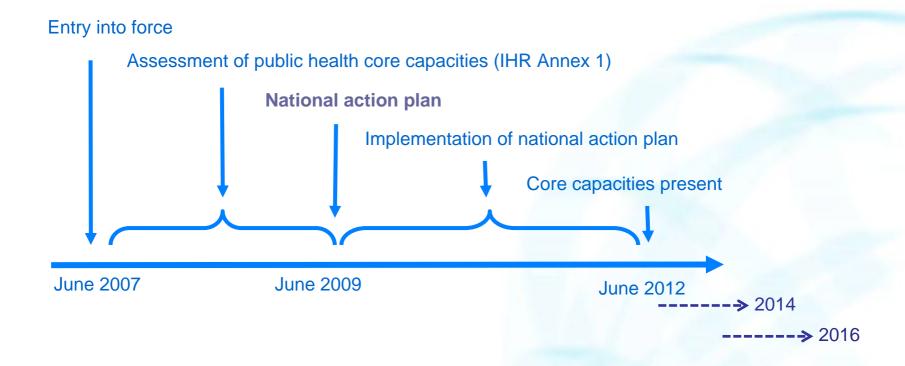


### IHR operational framework

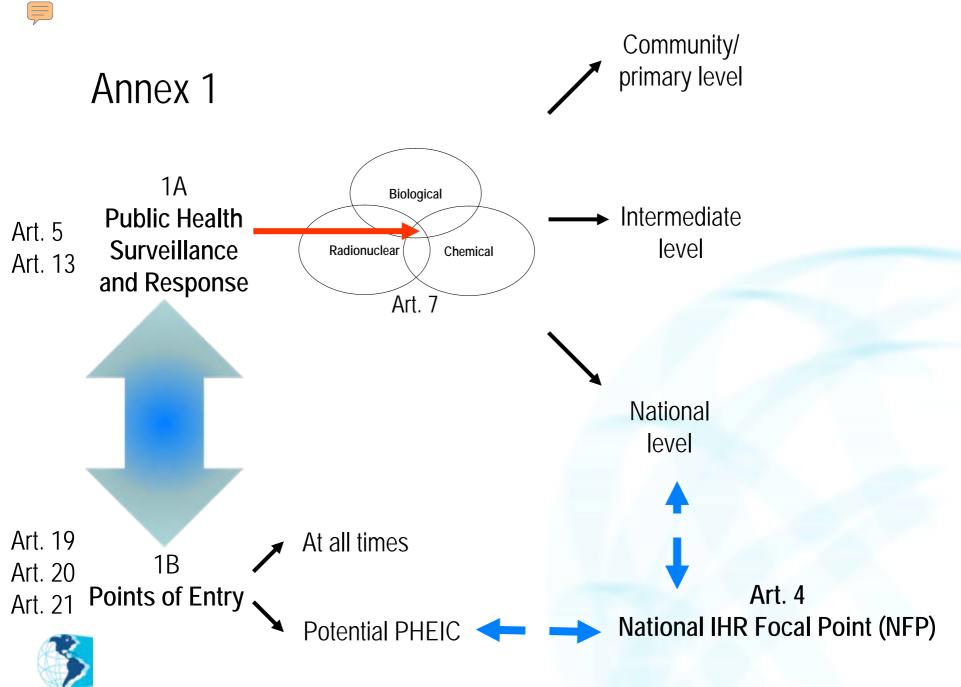


## Annex 1 – National Core Capacity

AW2: Strengthen national disease prevention, surveillance, control and response systems AW3: Strengthen public health security in travel and transport



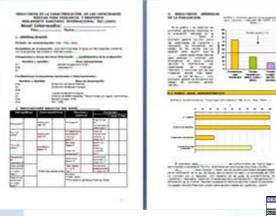






## MERCOSUR assessment and planning tools revision 2008

- I. Legal and administrative framework
- I. Risk detection, risk assessment, and reporting
- III. Control investigation, intervention; and risk communication



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#### III. Control – investigation, intervention; and risk communication

#### III.A HUMAN RESOURCES AND TRAINING

Are there interdisciplinary Rapid Response Teams (RRT) for public health emergencies? If yes, is the following expertise represented: [...], mass communications (comunicación social)?

#### III.D COORDINATION OF RESPONSE

Is there a national government committee for responding to health emergencies?

Does this committee consider coordination with other national institutions and areas to be strategic to the implementation of control measures? If so, is there coordination with: [...], education, mass communication, [...]?

Is there a national health sector committee for health emergency response?

Does this committee consider coordination with other health sector teams that are involved in response?

If so, is there coordination with: [...], **health promotion**, **information** and **communication**?

#### III. Control – investigation, intervention; and risk communication

#### **III.G MASS COMMUNICATION**

- In public health emergencies, are official Ministry of Health reports or press releases regularly used for conveying information to the public?
- In public health emergencies, are epidemiological alerts for health professionals regularly used?
- In public health emergencies, is a Web page available to disseminate information?
- Is there a national crisis communication plan?
  If yes, does the plan identify: communication partners, spokespeople, uniform design for common messages, channels, procedures for mobilizing and informing spokespeople to conduct press conferences and produce news articles, tools (alerts, bulletins, profiles, etc., uniform design for the emergency Web page?
- Is there a procedures manual for the preparation of local crisis communication plans?

  If yes, does the manual contain the procedures mentioned in SEE ABOVE
- During an emergency, does the national communication system enable: timely communication of news, being first in providing regular updates, immediately preparing notices from technical reports, designing clear messages according to the audience (persons affected by the emergency, health workers, children, etc.), immediately preparing the Web page on the emergency, updating the Web page daily, immediately preparing and calling press conferences, requesting interviews with the media?

## WHO global tool for monitoring core capacities v. 2011

- 1. National legislation, policy and financing
- 2. Coordination and NFP communications
- 3. Surveillance
- 4. Response
- 5. Preparedness
- 6. Risk communication
- 7. Human resource capacity
- 8. Laboratory
- Points of Entry
- IHR Potential hazards 1: zoonotic events
- IHR Potential hazards 2: food safety
- IHR Potential hazards 3: chemical event
- IHR Potential hazards 4: radiation emergencies





Indicator	2.1.1	A mechanism is established for the coordination of relevant sectors <sup>11</sup> in the implementation of IHR				
2.1.1.1 Is there coordination within relevant ministries on events that may constitute a public						
health event or risk of national or international concern?						
2.1.1.2 Are Standard Operating Procedures (SOP) or equivalent available for coordination between IHR NFP and relevant sectors?						
2.1.1.3 Is a multi-sectoral, multidisciplinary body, committee or taskforce in place addressing IHR requirements on surveillance and response for public health emergencies of national and international concern?						
2.1.1.4 Have multisectoral and multidisciplinary coordination and communication mechanisms been tested and updated regularly through exercises or through the occurrence of an actual event?						
2.1.1.5 Are annua relevant sectors?	l update	s conducted on status of IHR implementation to stakeholders across all				

Coordination<sup>8</sup> and NFP Communications

IHR coordination<sup>9</sup>, communication and advocacy<sup>10</sup>

\*A mechanism is established for the coordination of relevant

**Core Capacity** 

Component

2

2.1

Core Capacity	2	Coordination <sup>8</sup> and NFP Communications		
Component	2.1	IHR coordination, communication and advocacy		
Indicator	2.1.2	*IHR NFP functions and operations in place as defined by IHR		
2.1.2.1 Has the IH	IR NFP I	peen established?		
2.1.2.2 Have national stakeholders responsible for the implementation of IHR been identified?				
2.1.2.3 Has information on obligations of the IHR NFP under the IHR been disseminated to relevant national authorities and stakeholders?				
2.1.2.4 Have the roles and responsibilities of relevant authorities and stakeholders in regard to IHR implementation been defined and disseminated?				
2.1.2.5 Have plans to sensitize stakeholders of their roles and responsibilities been implemented?				
2.1.2.6 Is the IHR Event Information Site used as an integral part of the IHR NFP information resource?				
2.1.2.7 Has an active IHR website or webpage been established?				
2.1.2.8 Have any additional roles and responsibilities for the IHR NFP functions been implemented?				
2.1.2.9 Does the IHR NFP provide WHO with updated contact information as well as annual confirmation of the IHR NFP?				

o. 1. 1. Thave tisk communication partiters and stakeholders been identified.
6.1.1.2 Has a risk communication plan been developed?
6.1.1.3 Has the risk communication plan been implemented or tested through actual emergency or simulation exercise and updated in the last 12 months?
6.1.1.4 Are policies, SOPs or guidelines developed on the clearance and release of information during a public health emergency?
6.1.1.5 Are regularly updated information sources accessible to media and the public for information dissemination?
6.1.1.6 Are there accessible and relevant IEC (Information, Education and Communications) materials tailored to the needs of the population?
6.1.1.7 In the last three national or international PH emergencies, have populations and partners been informed of a real or potential risk within 24 hours following confirmation?
6.1.1.8 Has an evaluation of the public health communication been conducted after emergencies, for timeliness, transparency and appropriateness of communications, been carried out?
6.1.19 Have results of evaluations of risk communications efforts during a public health emergency been shared with the global community?

Policy and procedures for public communications

\*Mechanisms for effective risk communication during a public health

**Core Capacity** 

Component

Indicator

6

6.1

6.1.1

**Risk Communication** 

emergency are established

6.1.1.1 Have risk communication partners and stakeholders been identified?



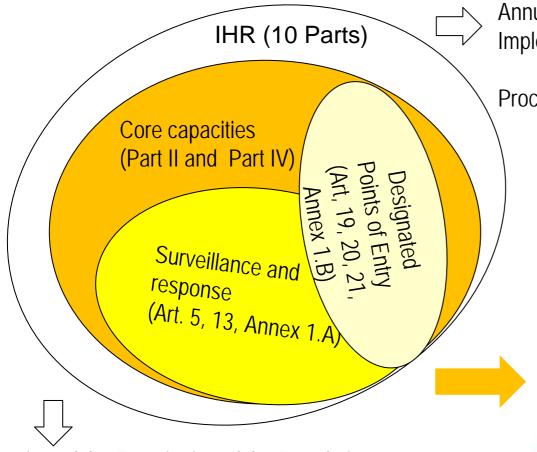
#### **SUMMARY REPORT**

Meeting of the BIR Risk Communication and Capacity Building Working Group WHO Lyon Office for National Epidemic Preparedness and Response 16-18 March 2011, Lyon, France









Annual Report to the WHA on the Implementation of the IHR (Art.54, WHA61.2)

Procedural and technical options

WHA61.2 Implementation of the International Health Regulations (2005)

The Sutty-first World Health Assembly.

DICCHES.

(1) in monorthomic with presignant 1 of Article 54 of the International Health Regulations (2005), that States Parties and the Descript-Consent shall report to the Health Assembly on the Staty-second World Health Assembly, with the man report to be infrastruction to the Staty-second World Health Assembly.

(2) in measurement with presignantly, fluctioning of the Descriptional Health Regulation Staty-second World Health Assembly.

National IHR Action Plan (/ individual Action Plans for designated Points of Entry)

Procedural and technical options



Decision making process to request the extension of the 2012 deadline to 2014

Procedural and technical options

Review of the Functioning of the Regulations (Art.54, DG proposal at 126th EB)

Report of the IHR Review Committee (A64.10)



World Health
Organization

SIXTY-FOURTH WORLD HEALTH ASSEMBLY
Provisional agenda item 13.2

A64/10
5 May 2011

Implementation of the International Health Regulations (2005)

Report of the Review Committee on the Functioning of the International Health Regulations (2005) in relation to Pandemic (H1N1) 2009



#### MERCOSUR tool

Country	Sub-region	MERCO SUR tool	Date assessment	National IHR Action Plan	National IHR Action Plan budgeted
Bolivia	ANDEAN	si	Nov-09	si	no
Chile	ANDEAN	si	2009	si	in progress
Colombia	ANDEAN	si*	UNK	si*	?
Ecuador	ANDEAN	si	Dec-08	si	si
Peru	ANDEAN	si	Jun-10	si	in progress
Venezuela	ANDEAN	si*	UNK	si*	?
Argentina	MERCOSUR	si	Jul-08	si	in progress
Brazil	MERCOSUR	si	2009	si	in progress
Paraguay	MERCOSUR	si	Nov-08	si	si
Uruguay	MERCOSUR	si	2008	si	si
Costa Rica	RESSCAD	si		si - costos?	?
Dominican Republic	RESSCAD	si		si - costos?	?
El Salvador	RESSCAD	si	ĺ.	si	si
Guatemala	RESSCAD	si		si	si
Honduras	RESSCAD	si		no	si
Nicaragua	RESSCAD	si		si	si
Panama	RESSCAD	si		si	si





#### CAREC tool

#### Assessment of the needs of European Commiss Territories

A regard commissioned by the Surigean Centre for Designe Presention and Central, and proposed by the Meath Protection Agency (Linkel Kingdom) in solicitoration with Verbilde die Valle Santiale (France), the National Intellia for Public Nettle and the Environment (Perfordersite), and the Graenland Medical Office of Health

Ontober 20

Country	Assessment	CAREC tool
Antigua and Barbuda	yes	yes
Belize	yes	no
Guyana	yes	no
Jamaica	yes	yes
Surinam	yes	no
Bahamas	yes	no
Barbados	yes	yes
Dominica	yes	yes
Grenada	yes	yes
Saint Lucia	yes	yes
St Kitts and Nevis	yes	yes
St Vincent and the Grenadines	yes	yes
Trinidad and Tobago	yes	yes



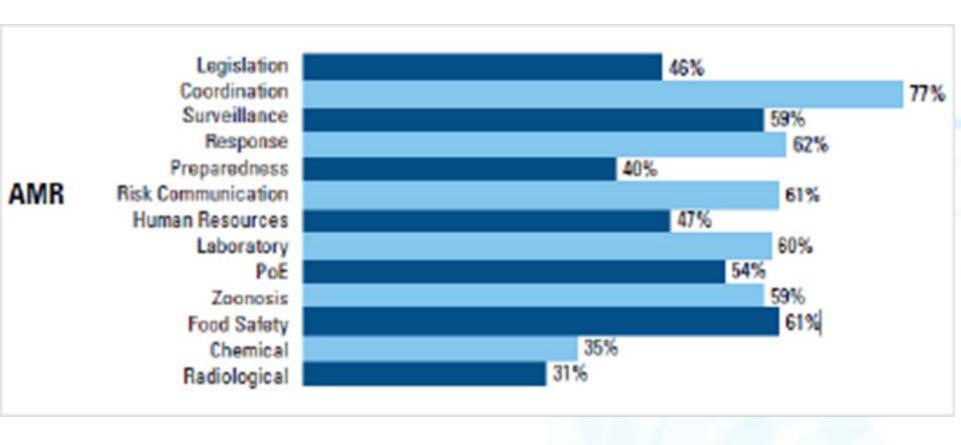
## States Parties reports on IHR implementation Feb – Oct 2010

Globally: 63% (123/194; 120/123 SP used WHO/HQ format)

- AFRO 50%
- AMRO 54% (1 SP using MERCOSUR tool)
   89% en 2008 y 66% en 2009
- EMRO 82%
- EURO 60% (2 SP using other format)
- SEARO 100% (1 SP other format)
- WPRO 74%



## Core capacity Regional Average Attribute Scores



The scores, ranging from 0 to 100%, are automatically calculated using data analysis software embedded in the internet-based tool. For the sake of simplicity, all attributes are given the same weight. In calculating the attribute score, the numerator is the total number of attributes achieved in levels 1 and 2 combined, and the denominator is the sum of Level 1 and 2 attributes.

#### **IHR Review Committee**

Functioning of the International Health Regulations (2005) in relation to Pandemic (H1N1) 2009

### Summary Conclusions

- 1. The IHR helped make the world better prepared to cope with publichealth emergencies...but core capacities are not yet fully operational and not on a path to timely implementation worldwide
- 2. WHO performed well in many ways during the pandemic, confronted systemic difficulties and demonstrated some shortcomings. The Committee found no evidence of malfeasance
- 3. The world is ill-prepared to respond to a severe influenza pandemic or to any similarly global, sustained and threatening public-health emergency



#### Summary conclusion 2

WHO performed well in many ways but systemic difficulties and shortcomings...no evidence of malfeasance

- R5: Strengthen WHO's internal capacity for sustained response
- R6: Improve practices for appointment of an Emergency Committee
- R7: Revise pandemic preparedness guidance
- R8: Develop and apply measures to assess severity
- R9: Streamline management of guidance documents
- R10: Develop and implement a strategic, organization-wide communications policy
- R11: Encourage advance agreements for vaccine distribution and delivery

### "Elusive transparency....."





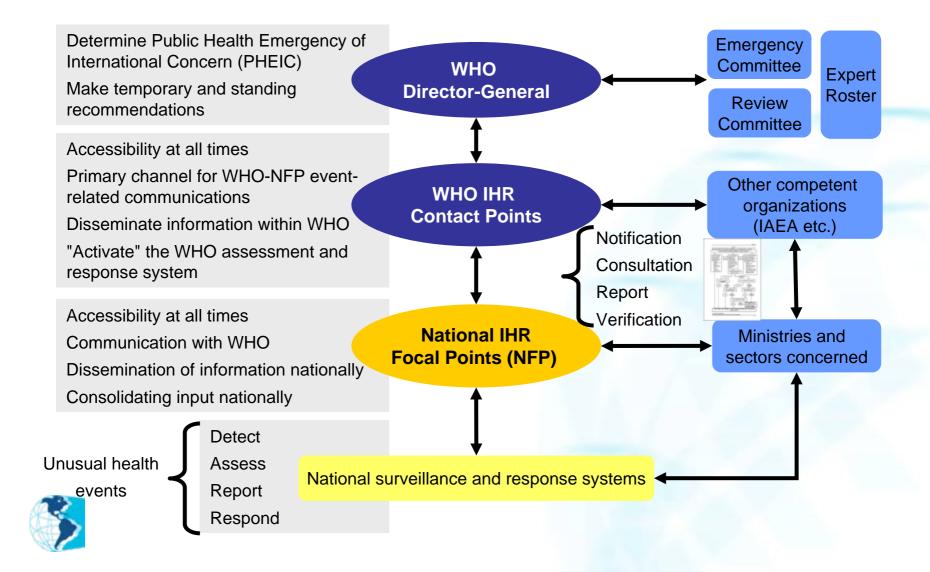


### WHO global alert and response systems

- Decentralized Structure & Capacity
  - 6 regional and 142 country offices
- Collective experience in managing public health events
  - Consistency
  - Timeliness
  - Technical Excellence
  - Transparency and Accountability
- Networks and Partnerships (e.g. GOARN, regional and subregional networks, specialist networks, WHO CCs; GISN)



### IHR operational framework



### Decision instrument (Annex 2)

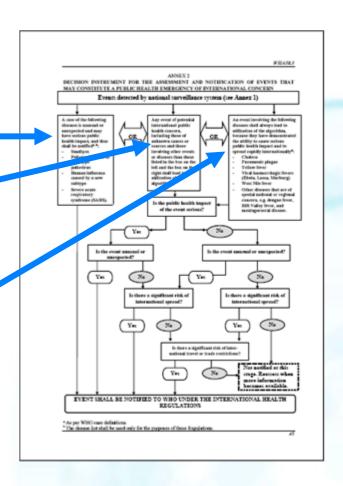
#### **Notifiable diseases:**

- Poliomyelitis, wild-type virus
- Human influenza, new subtype
- SARS
- Smallpox

Any event of potential international public health concern

## Diseases that shall always lead to utilization of the algorithm:

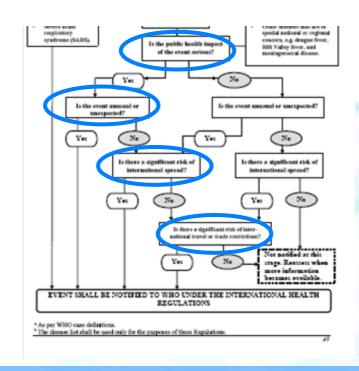
Cholera, pneumonic plague, yellow fever, viral haemorrhagic fevers (Ebola, Lassa, Marburg), West Nile fever, other diseases of special national or regional concern (e.g. dengue fever, Rift Valley fever and meningococcal disease)





## Decision instrument (Annex 2) Two of the following criteria...but

- Is the public health impact of the event serious?
- Is the event unusual or unexpected?
- Is there a significant risk of international spread?
- Is there a significant risk of international travel or trade restrictions?

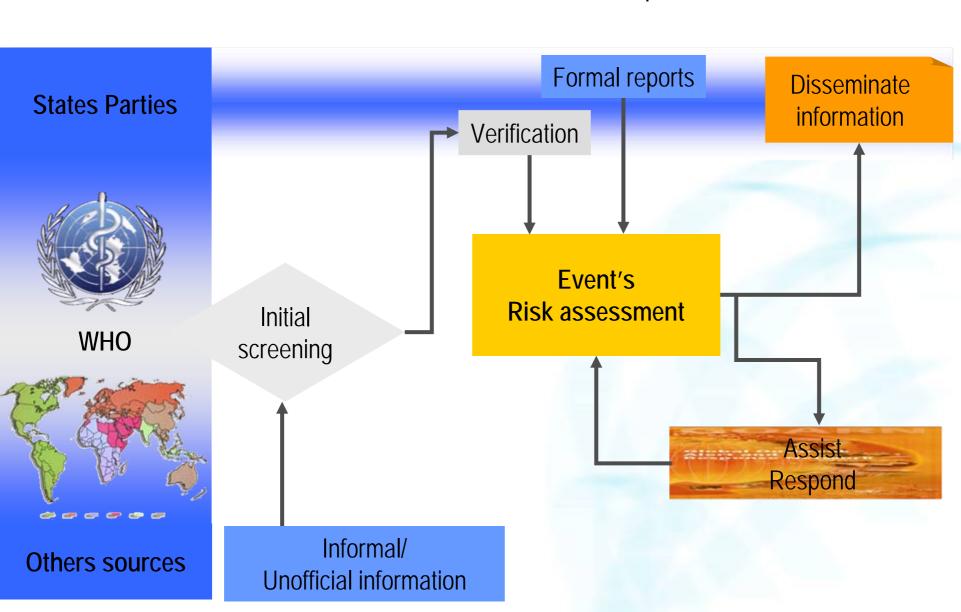


- Not a risk assessment framework per se
- Guidance to inform the decision to communicate with WHO
- When in doubt
- Potential benefits
- Anything that you would want to know from others

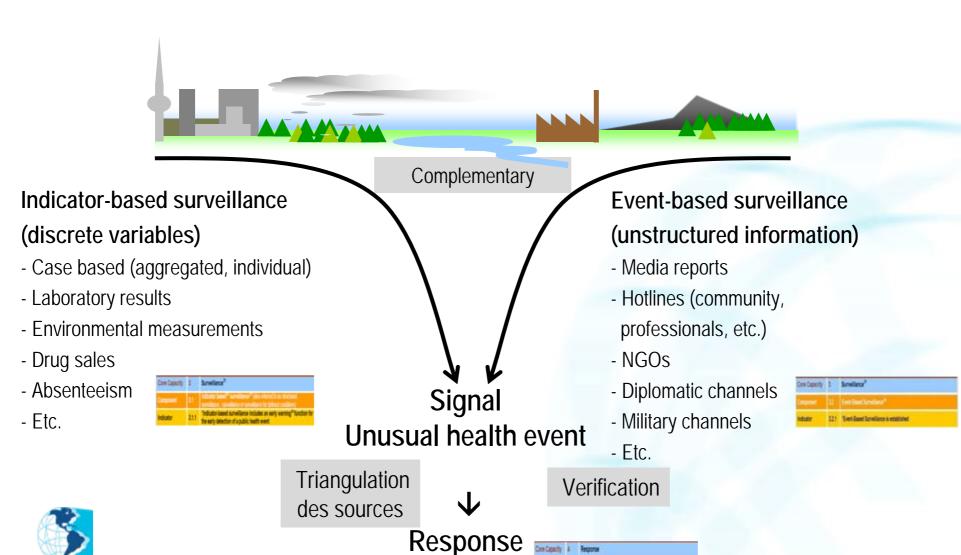


#### WHO Event Management Process

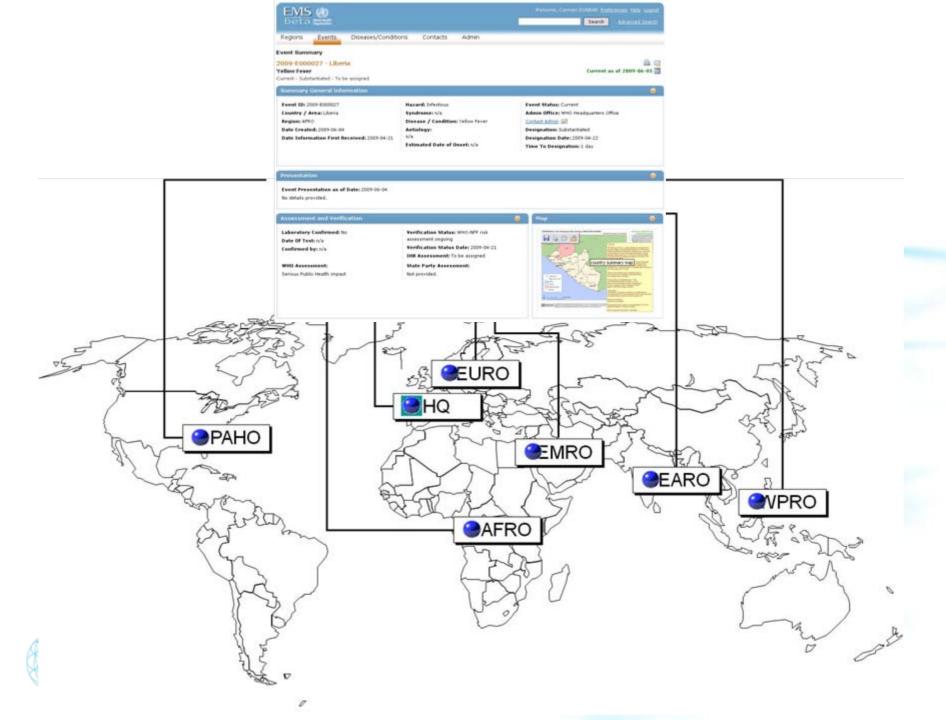
Information and Public Health Response



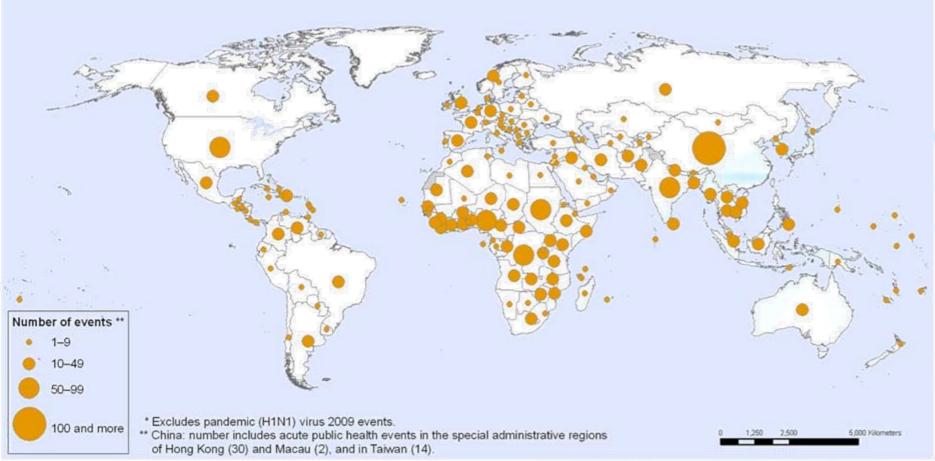
## Early warning function of the public health surveillance system 100% coverage, 100% sensitivity, 100% flexibility



41.1 "Rublic health emergency" response mechanisms are establishe



#### Substantiated acute public health events, by country (EMS, 1 January 2001 – 9 June 2010, n=1,945) \*

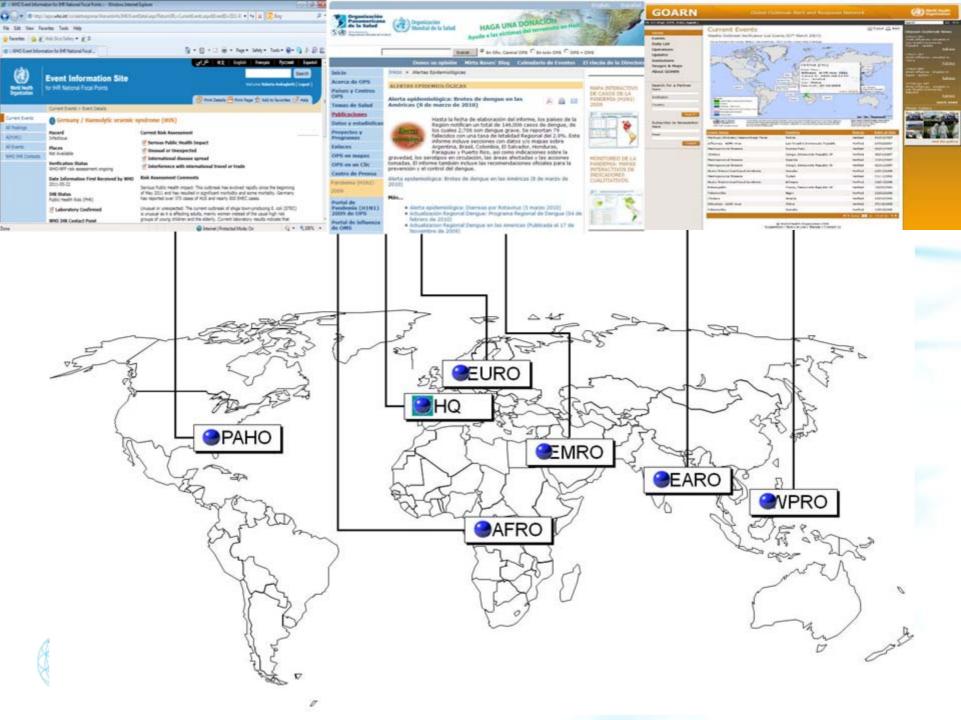


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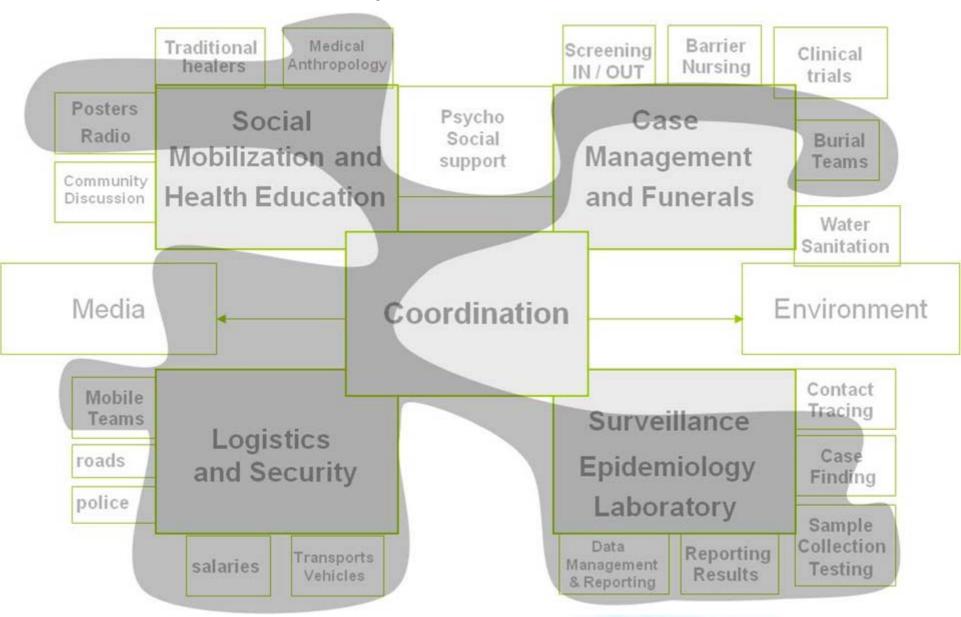
Data Source: World Health Organization Map Production: Public Health Information and Geographic Information Systems (GIS) World Health Organization



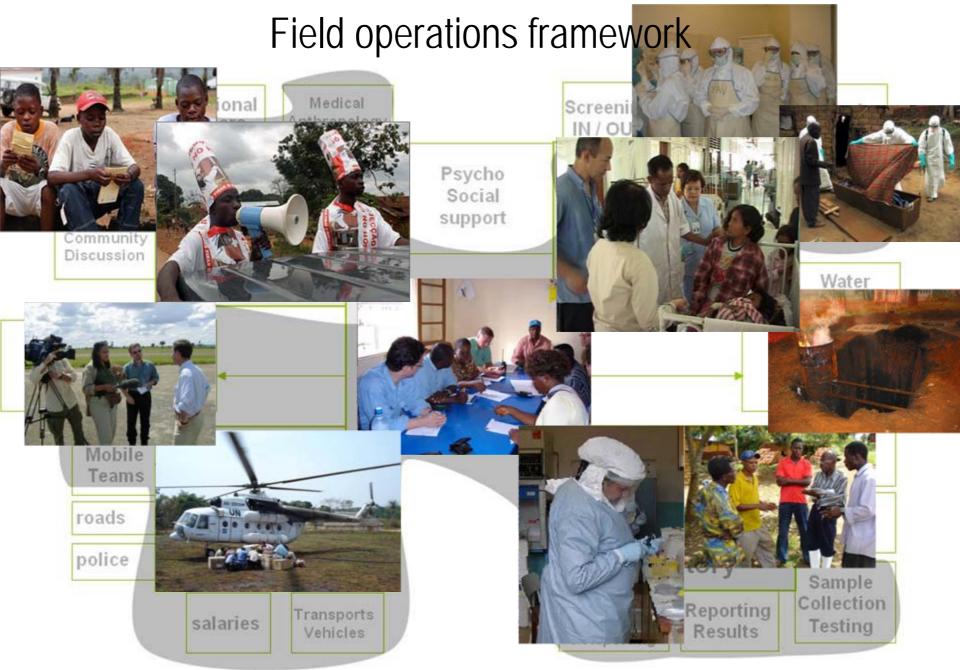
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## Field operations framework









#### November 1966

The Council of the School are considering creating a disaster team, the members of which would be available on call to go to any disaster area where their special knowledge and abilities might be useful.

This would really amount in the first instance to keeping the vaccinations etc. up to date in a selected group of the staff who are competent to deal with such things as cholera and to let it be known that they would be available.

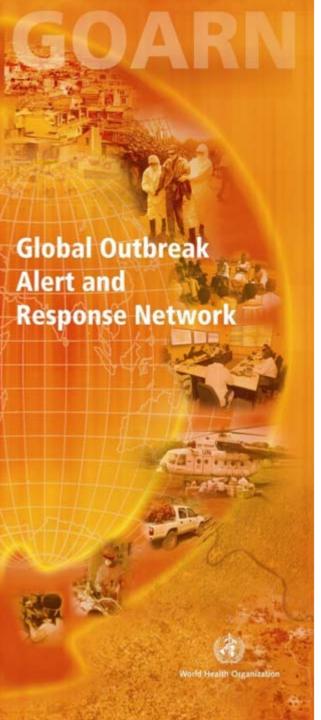
I am writing to ask you whether you think there is any room for such an arrangement and whether you would feel that it would be useful to the W.H.O. to be given details of it in due course, and to have such a group to call on if need be.

#### **April 2010**

- No single institution has all the capacity!
- Coordinate and supported rapid international team support to countries for outbreak response
- To focus and coordinate global resources - local > regional > global







- Global technical partnership, coordinated by WHO
- Members: Technical institutions capable of providing international assistance
- Assist countries with disease control efforts by ensuring rapid appropriate multi-disciplinary technical support to affected populations
- Investigate and characterize events and assess risks of rapidly emerging epidemic disease threats
- Support national outbreak preparedness by ensuring that responses contribute to sustained containment of epidemic threats
- With the Code of Conduct .....seek to promote the highest standards of professional performance in the field

### Building the Network

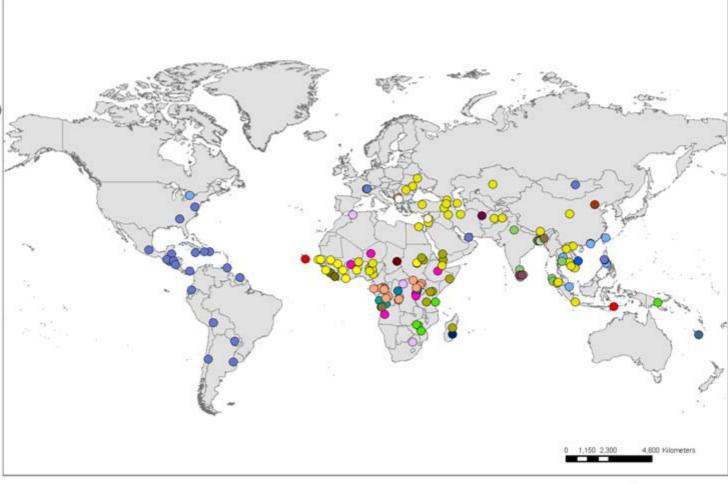


- Access to resources, information exchange and sharing of best practice, technology transfer (Alert for early warning and response coordination and planning; Request for Assistance; Operational updates from the field; Weekly Newsletter and Sharepoint site)
- Reduce vulnerability and strengthen resilience, provide redundancy
- Alleviate costs, by improving the use/mobilization of resources, and providing surge capacity
- Steering Committee
- Guiding Principles and SOPs
- Protocols for operational communications and website
- Support systems for field response, including field logistics capacity
- Training Outbreak Response Leaders and Teams
- Field Tools FIMS
- Evaluation

#### Acute Haemorragic Fever Syndrome

- Acute Hepatitis E.
- Acute Neurological Syndrome
- Avian influenza
- Cholera
- Crimean-Congo Haemorrhagic Fever
- Dengue Fever
- Ebola Haemorrhagic Fever (EHF)
- Hysteria
- Infectious
- Influenza
- Lassa Fever
- Leptospirosis
- Marburg Haemorrhagic Fever
- Meningococcal Disease
- Monkeypox
- Myocarditis
- Nipah Viral Disease
  - Olympics
- Pandemic influenza
- Plague
- Pyrrolizidine alkaloids
- Rift Valley Fever
- Sandfly fever
- Severe Acute Respiratory Syndrome (SARS)
- Suspected Dengue Haemorrhagic Fever
- Toxic
- Tsunami
- Viral Haemorrhagic Fever
- Whooping cough
- Yellow Fever

#### WHO/GOARN Outbreak Response Operations, 2000-2010

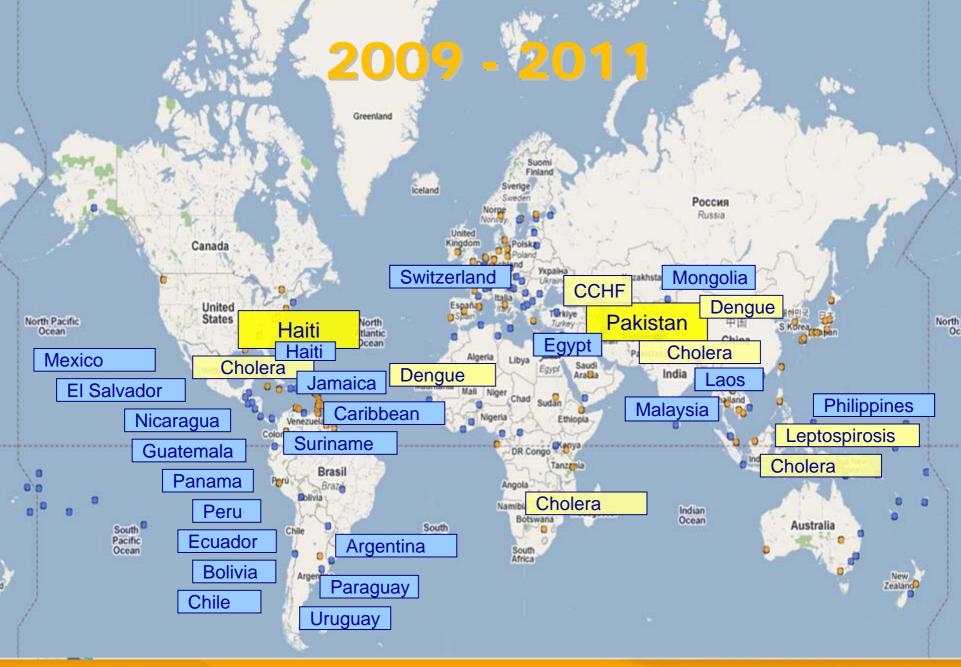


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Data Source: World Health Organization Map Production: Public Health Information and Geographic Information Systems (GIS) World Health Organization © WHO 2010. All rights reserved.





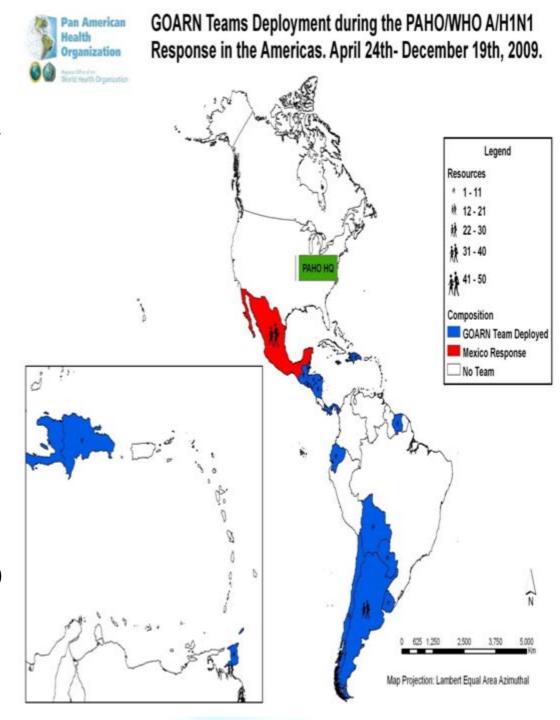




Build the Puzzle	Mexico Response	Regional Response
•Gathering intelligence •Risk Assessment •IHR channel •Trilateral agreement •Few people involved	<ul> <li>Complex</li> <li>Multiple external players: PAHO, WHO, CDC, PHAC, GOARN, Bilateral, Trilateral,</li> <li>Difficult access to key domestic players,</li> <li>2 approaches: - support MOH and Governement response, - gather / analyze information, field investigations</li> </ul>	<ul> <li>•Monitor the spread of the disease</li> <li>•Direct technical assistance to prioritized countries and countries with epidemics</li> <li>•Readiness assessment teams versus Rapid Response Teams;</li> <li>•Two rounds in central America May-June / October-December.</li> </ul>
April 10 <sup>th</sup> – April 23rd	April 23 <sup>rd</sup> – Mid May	Mid May – December

- 80 GOARN experts deployed to 18 AMRO countries from 24 Apr - 19 Dec
- 15 GOARN partners providing experts (12 from AMRO, 3 from EURO)
- Participation of GOARN partners ranges from 33 experts to 1 expert
- Some experts were deployed to 10 different countries between 5 May – 19 Dec
- Duration of mission in a specific country from 5 days to 3 months

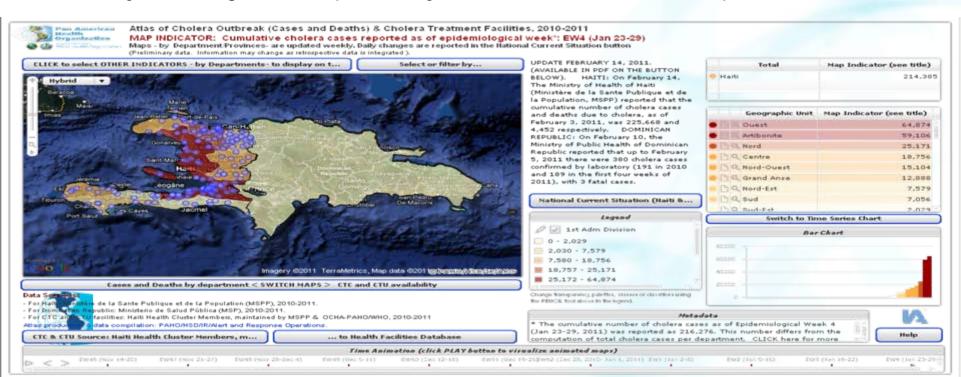




## Cholera Haiti, 2010-to date



- Complex emergency
- Over 70 experts mobilised, Nov 2010-Mar 2011
- Early warning and response system at national and departmental level



#### New context

Global Outbreak Alert and Response Network (COARN)

Partner Institutions and Networks

| Park | Part | Park | Part | Park | Park

- Lessons were learnt
- Greater/Formal Regionalization of "Operations"
  - WHO Global Team, and Global Event Management System
  - Strategic Health Operations Centre and Regional Operations Hubs at Regional Offices, and in priority country offices

## Ultimate network National IHR Focal Points

#### Needs

- •Equitable and appropriate participation in field missions
- Early Alert and Request for Assistance
- •Clear Terms of Reference for International Missions
- •Clear Terms of Reference for Experts
- Rapid, transparent, consistent decisionmaking
- Professional administration and contracting
- Dependable field logistics and consistent operational support
- Geographical, linguistic and cultural proximity



#### Regional-Risk-Communication-Consultation¶ Agenda¶

Dates: -8-9-June 2011¶ Tryp Montevideo Hotel ¶ Location: -2361-Héctor-Miranda ¶ Montevideo, Uruguay ¶

Wednesday, 8-June¶

Introduction and Welcome¶ 09:00-09:15 Director General Gilberto Ríos¶ PAHOWHO Representative Eduardo Levcovitz → ¶ 09:15-9:45 Expected consultation outcomes -



Oficina Regional de la Organización Mundial de la Salud

·Reunión·Regional·de·la·Red·de·Alerta· y·Respuesta· ante·Brotes·¶

Bryna-Brennan→¶

Brasilia, ·Brasil¶ 14-16-Junio-2011¶

I. → OBJETIVO¶

Proporcionar una oportunidad para el intercambio de información e ideas entre los socios de la Red-GOARN-y-la-OPS/OMS-y-contribuir-a-fortalecer-la-articulación-y-consolidación-de-un-Red-Regional.¶







## Thank you

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