



# 158th SESSION OF THE EXECUTIVE COMMITTEE

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Provisional Agenda Item 7.14-B

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### B. SUBREGIONAL ORGANIZATIONS

#### Introduction

- 1. The purpose of this progress report is to inform Member States of the progress made since the last report presented in 2015 with regard to public health-related agreements and resolutions, in the framework of subregional integration processes, of interest to the Governing Bodies of the Pan American Health Organization (PAHO) and the various international cooperation agencies.
- 2. This report also covers the progress made in activities carried out as part of cooperation agreements between PAHO and subregional integration entities.

#### Background

3. The framework for subregional technical cooperation is supported by Resolution CD45.R6, adopted by the Directing Council in 2004. With the adoption of this resolution, subregional technical cooperation was included in the budget policy in order to promote the strengthening of PAHO's collaboration in integration processes in the three subregions: Central America, the Caribbean, and South America.

# **Situation Analysis**

4. Through the signing of specific agreements and memoranda of understanding, PAHO currently provides technical cooperation to the subregional integration processes mentioned below. This report includes a table showing the new developments and progress made in the implementation of priority resolutions emanating from these integration processes, their relation to PAHO activities, and the measures that the Organization has supported.

# a) Central America

- Central American Integration System (SICA): Council of Ministers of Health of Central America and the Dominican Republic (COMISCA)
- Meeting of the Health Sector of Central America and the Dominican Republic (RESSCAD)
- Mesoamerica Project

#### b) Caribbean

• Caribbean Community (CARICOM): Council for Human and Social Development (COHSOD)

## c) South America

- Andean Community: Andean Health Agency/Hipólito Unanue Agreement (ORAS/CONHU)
- Southern Common Market (MERCOSUR): Meeting of Ministers of Health of MERCOSUR and Working Subgroup on Health No. 11 (SGT 11)
- Union of South American Nations (UNASUR): South American Health Council
- Pacific Alliance: Council of Vice Ministers of Health
- Amazon Cooperation Treaty Organization (ACTO)
- Bolivarian Alliance for the Peoples of Our America (ALBA)

# Integration Entities in Central America

Central American Integration System (SICA)-COMISCA<sup>1</sup>

	COMISCA	
Technical and political	PAHO-related agreements and	Subregional impact and
forum	resolutions	progress
43rd meeting of	Approval of the Health Plan for	The Health Plan for Central
COMISCA	Central America and the Dominican	America and the Dominican
(December 2015)	Republic 2016-2020	Republic 2016-2020 is fully
		aligned with the PAHO
		Strategic Plan 2014-2019.
		Both plans were the
		framework for the preparation
		of PAHO's Subregional
		Biennial Work Plan 2016-2017
		for this subregion.
	San Salvador Declaration: "towards	Member States committed
	equity and social justice through a	politically to include a

Link to information on SICA: <a href="http://www.sica.int/">http://www.sica.int/</a>.

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COMISCA		
Technical and political	PAHO-related agreements and	Subregional impact and
forum	resolutions	progress
	regional approach to the social	determinants of health
	determinants of health"	approach in all SICA policies
		and to carry out studies and
		analyses of the determinants of
		health to develop policies
		oriented toward justice, equity,
		and social cohesion.
Special Meeting of	Approval of the Subregional Plan for	The plan is oriented to work
COMISCA (February	the Prevention and Control of the	among the Member States of
2016)	Zika Virus in Central America and	SICA on common issues.
	Dominican Republic	Multiple subregional plans
		may create duplication of
		efforts and competition for
		scarce resources, including the
		same target audiences.

# $RESSCAD^2$

RESSCAD		
Technical and	PAHO-related agreements and	Subregional impact and
political forum	resolutions	progress
Agreements of the 31st	Agreement 1, on the complementary	Member States will continue
RESSCAD, held 15-16	roles between RESSCAD and	working under the leadership
October 2015 in	COMISCA	of Nicaragua as pro tempore
Tegucigalpa, Honduras		president of RESSCAD in the
		preparation of a policy
		document defining the role of
		the two entities. The
		consultation should include the
		views of the <i>Foro</i>
		Centroamericano y República
		Dominicana de Agua Potable y
		Saneamiento (FOCARD-APS)
		and the <i>Consejo de</i>
		Instituciones de Seguridad
		Social de Centroamérica y
		República Dominicana
		(CISSCAD), and the proposal
		should respond to the legal
		framework of SICA.
	Agreement 3, related to the creation	Member States agreed to
	or strengthening of the national	implement strategies aimed at
	regulatory authorities	the establishment of
		administrative and economic

<sup>&</sup>lt;sup>2</sup> Link to information on RESSCAD: <u>http://www.paho.org/resscad/</u>.

RESSCAD		
Technical and political forum	PAHO-related agreements and resolutions	Subregional impact and progress
		independent regulatory agencies, according to the respective national legal frameworks.
	Agreement 5, related to the protocol for control of illicit trade of tobacco products	Member States agreed to map the capacities of the countries for developing national plans and to implement activities aimed at sensitizing and promoting political actions for ratification of the Protocol to Eliminate Illicit Trade in Tobacco Products.
	Agreement 6, related to the strengthening of the International Health Regulations (IHR) core capacities	Member States agreed to participate in WHO meetings to discuss the tools for monitoring and evaluating the capacities of countries for the implementation of the IHR.
	Agreement 7, related to the importance of the regulatory function in the monitoring of pesticide use	Member States agreed to strengthen the technical capacity of staff for monitoring the use of pesticides and to map the existing resources in the subregion for the identification of a reference institution.

# Mesoamerica Project<sup>3</sup>

Mesoamerica Project		
Technical and	PAHO-related agreements and	Subregional impact and
political forum	resolutions	progress
Mesoamerica Project	Agreement between PAHO and the	PAHO provided support for
	Mexican Agency for International	the preparation of national
	Development Cooperation	plans on malaria, dengue,
	(AMEXCID)	chikungunya, and Zika virus;
		road safety; and primary
		health care.

<sup>3</sup> Link to information on the Mesoamerica Project:

http://www.proyectomesoamerica.org/joomla/index.php?option=com\_content&view=article&id=229&It
emid=57

PAHO Support through the Subregional Integration Process to Address the Zika Virus in Central America

- 5. In the framework of joint regional actions between the countries of the Central American Integration System (SICA), an extraordinary virtual meeting of Heads of State and Government was held on 2 February 2016 to discuss the Zika virus epidemic and its association with neurological disorders and congenital malformations. It was agreed that COMISCA would develop a plan of action, based primarily on guidelines and resolutions of the World Health Organization (WHO) and the International Health Regulations (IHR). The Pan American Sanitary Bureau (PASB) Director and the Director of PASB's Department of Communicable Diseases and Health Analysis presented the general guidelines on the response to the epidemic.
- 6. In this regard, COMISCA, with technical support from the PAHO/WHO Representative Office in Honduras, using these guidelines along with those from the Mesoamerican Master Plan for the Integrated Management, Prevention and Control of Dengue and Chikungunya, and the Integrated Management Strategy for Dengue Prevention and Control (EGI-D), developed the *Plan de acción para la prevención y control del virus Zika en Centroamérica y República Dominicana* [Plan of Action for the Prevention and Control of the Zika Virus in Central America and the Dominican Republic].

## Caribbean Integration Entities

# CARICOM 4

- 7. The institutional council within CARICOM in which the Ministers of Health meet is the Council for Human and Social Development (COHSOD). COHSOD is responsible for the promotion of health, education, and living and working conditions in the Caribbean Community.
- 8. The Ministers of Health traditionally meet at PAHO Headquarters just before the Pan American Sanitary Conference or the Directing Council; the most recent Special COHSOD meeting took place on 26-27 September 2015 in Washington, D.C.
- 9. The Heads of Government of CARICOM met in Placencia, Belize, for the 27th Intersessional Meeting. Among the issues discussed was the Zika virus currently affecting the Region.

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<sup>&</sup>lt;sup>4</sup> Link to information on CARICOM: www.caricom.org.

	CARICOM	
Technical and political forum	PAHO-related agreements and resolutions	Subregional impact and progress
Twenty-eighth Meeting	Caribbean Cooperation in Health IV	The Caribbean Cooperation in
of the Council for	Caribbean Cooperation in Health IV	Health (CCH) is the
Human and Social		framework that guides public
Development (Health):		health in the Caribbean
COHSOD, 26-27		Community. CCH III came to
September 2015		an end in 2015, and its
September 2015		evaluation has been
		completed. The priority action
		areas for its successor, CCH
		IV, were developed with the
		Chief Medical Officers of
		Health. CCH IV will also
		inform the development of the
		PAHO Caribbean Subregional
		Cooperation Strategy.
	Elimination of mother-to-child	PAHO support for the
	transmission of HIV (EMTCT)	implementation of the regional
	, ,	Strategy and Plan of Action
		for the Elimination of Mother-
		to-Child Transmission of HIV
		and Congenital Syphilis
		includes annual monitoring of
		progress as well as guiding
		and coordinating the pre-
		validation process in
		collaboration with key
		partners. To date, eight
		Caribbean countries have
		applied to the PASB Director
		for validation, and an
		additional 17 have prepared
		reports that show progress
		towards the EMTCT targets. A
		cluster approach for the
		validation of small countries
		and territories is being utilized.
		The United Kingdom Overseas
		Territories and the Eastern
		Caribbean States are finalizing
		their reports with the aim of
		completing the validation
	Progress toward Universal Health	process by June 2016.
	Progress toward Universal Health	The meeting highlighted the
	Coverage: The Noncommunicable	enormous toll exacted by
	Disease Challenge	noncommunicable diseases in
		the Caribbean and the threat

	CARICOM	
Technical and political forum	PAHO-related agreements and resolutions	Subregional impact and progress
Tor um	resolutions	these diseases pose to the
		achievement of universal
		access to health and universal
		health coverage. It recognized
		the efforts being made by
		countries towards universal
		health coverage and
		emphasized the various actions
		required to reform the health
		system to arrive at universal
		coverage. An evaluation of the
		Port-of-Spain Declaration has
		been completed, and the
		findings will be presented to
	**	COHSOD.
	Vaccines and Immunization: Policy	There are concerns about the
	Matters: Elimination of Measles and the Introduction of Inactivated	declining immunization
	Poliovirus Vaccine	coverage and indicators for surveillance of measles,
	ronovirus vaccine	rubella, and polio. Countries
		that have not yet done so were
		encouraged to introduce HPV
		into routine vaccination
		programs. Additionally,
		countries were urged to
		comply with the requirements
		of the Polio Eradication and
		Endgame Strategic Plan
		2013-2018.
	Regional Health Information System	The Caribbean Sub-Regional
	Task Force and its strategic remit	Health Information System
		Strengthening Framework has
		been developed with the
		support of the PAHO
		Caribbean Subregional
		Program Coordination Office. This framework aims to
		identify the specific components of health
		information systems that
		require strengthening in the
		Caribbean and to define
		standards and best practices to
		address them effectively. In
		collaboration with the
		Caribbean Public Health

CARICOM		
Technical and political forum	PAHO-related agreements and resolutions	Subregional impact and progress
		Agency (CARPHA), a Technical Working Group has been established to support its implementation.
	Health systems strengthening	In collaboration with CARPHA, efforts are underway to establish a Technical Working Group to address information systems in health and a Caribbean Regulatory System to address medicines and health technologies regulation. Additionally, CARPHA is working on the establishment of a Caribbean Public Health Laboratory Network.
	International Health Regulations	Member States were urged to adopt the IHR as a tool to support continuous public health preparedness and to become members of the International Atomic Energy Agency (IAEA) and other relevant international organizations so that they can develop capacities to deal with radio-nuclear and chemical hazards. They were also encouraged to participate in the global IHR Monitoring Framework post-2016.
27th Intersessional Meeting of the Conference of Heads of Government of the Caribbean Community (CARICOM), 16-17 February 2016, Placencia, Belize	Heads of Government declaration on a course of action to address the Zika virus	The Heads of Government agreed on actions that CARICOM Member States would take to confront the Zika virus, including public education and implementation of measures at ports of entry, health facilities, schools, hotels, and tourism facilities. The second week of May is to be designated as Caribbean Mosquito Awareness Week.

PAHO Support through the Subregional Integration Process to Address the Zika Virus in the Caribbean

- 10. PAHO through its Subregional Program Coordination Office in Barbados has been working on providing risk communication information to CARICOM and CARPHA. The program also sponsored the participation of three intensive care specialists/neurologists from Guyana, Jamaica, and Trinidad and Tobago in a study tour at the University Hospital of Martinique from 17 to 18 March 2016, to learn from its experiences in the clinical management of Guillain-Barre Syndrome.
- 11. The first Caribbean Mosquito Awareness Week was held 9-15 May 2016, as a result of joint collaboration between PAHO, CARPHA, and CARICOM to strengthen existing initiatives and mobilize the public to take action to eliminate mosquito breeding sites in public and private places. PASB provided support for the development of communication materials and a media toolkit.
- 12. PAHO in collaboration with CARPHA, U.S. Centers for Disease Control and Prevention, and Public Health Agency of Canada organized a training workshop for a total of ten laboratory technologists from six countries who are actively involved in Zika surveillance and polymerase chain reaction (PCR) testing. Other similar capacity building workshops are being planned in the areas of surveillance for epidemiologists and for obstetrician and neonatal clinicians to review and discuss the new protocols for the clinical management of pregnant women and newborns in the response to the Zika outbreak.

### Integration Entities in South America

Andean Community (CAN)—Andean Health Agency/Hipólito Unanue Agreement (ORAS-CONHU)<sup>5</sup>

13. As part of the Andean Integration System, the Andean Health Agency/Hipólito Unanue Agreement (ORAS/CONHU) acts as executive secretariat for the Meeting of Ministers of Health of the Andean Area (REMSAA). PAHO participates in these meetings as the technical advisory agency on health. The most recent REMSAA meeting was held in Cochabamba, Bolivia, on 14 October 2015. The XXXVI REMSAA meeting will be held in Venezuela on a date to be confirmed.

ORAS-CONHU		
Technical and	PAHO-related agreements and	Subregional impact and
political forum	resolutions	progress
XXXV REMSAA	REMSAA resolution XXXV/496:	In accordance with the Action
meeting of 14 October	approval of the Andean Plan for	Plan on Andean Drug Policy, a
2015	Health in Border Areas 2016-2018	proposal on drug access

<sup>&</sup>lt;sup>5</sup> Link to information on ORAS-CONHU: <a href="http://www.orasconhu.org/">http://www.orasconhu.org/</a>.

<sup>6</sup> Link to information on REMSAA resolutions: <a href="http://www.orasconhu.org/reuniones-ordinarias">http://www.orasconhu.org/reuniones-ordinarias</a>.

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	ORAS-CONHU	
Technical and political forum	PAHO-related agreements and resolutions	Subregional impact and progress
	and identification of key partners for implementation	strategies was prepared in the second half of 2014 to be presented at the next REMSAA meeting. Border health is a priority for South America because of the vulnerability of its population. PAHO's subregional work plan in South America has prioritized this issue for the current biennium.
	REMSAA resolution XXXV/497: elimination of rabies transmitted by dogs	Rabies is a neglected zoonotic disease that especially affects communities in the Andean countries with inadequate access to health services. This resolution can support PAHO's initiative to implement the action plan approved by the 49th Directing Council (2009) of PAHO and strengthen the Regional Information System for the Epidemiological Surveillance of Rabies in the Americas (SIRVERA).
	REMSAA resolution XXXV/498: inclusive disaster risk management plan for persons with disabilities	This resolution promotes the use of the International Classification of Functioning, Disability and Health (ICF) in the Andean countries in order to standardize concepts and criteria and align them with resolutions adopted by the World Health Assembly and the Directing Council of PAHO.
	REMSAA resolution XXXV/499: maternal health (resolution requesting ORAS-CONHU to prepare an Andean plan on maternal health with an intercultural approach)	The Region has recognized the persistent challenge of reducing maternal mortality. In the Andean Area, it is a key challenge considering the region's intercultural diversity. The PAHO-ORAS partnership can play an important role in addressing this issue.

ORAS-CONHU		
Technical and	PAHO-related agreements and	Subregional impact and
political forum	resolutions	progress
	REEMSAA resolution XXXV/500:	Universal access to blood
	safe blood in the Andean Subregion (resolution requesting that the Andean Technical Committee prepare a subregional plan on safe blood based on PAHO Resolution CD53.R6 [2014])	transfusions and safe blood products is essential in universal health coverage, and PAHO is promoting the implementation of the 2014-2019 plan of action. The REMSAA resolution is
		important for implementation of the regional plan of action in the Andean countries.

Southern Common Market (MERCOSUR): Meeting of Ministers of Health of MERCOSUR and Working Subgroup on Health No. 11 (SGT 11)

14. Health issues are addressed by Working Subgroup No. 11 (Health) and in the Meeting of Ministers of Health of MERCOSUR and Associated States (the Meeting). The Working Subgroup is a technical body made up of representatives of the States Parties of MERCOSUR. Its main objective is the formulation and harmonization of common regulations in MERCOSUR in each area of jurisdiction. The main objective of the Meeting is to harmonize strategic policies linked with public health and align them with regional priorities, as well as developing plans and programs of action for their joint implementation. It has a Coordinating Committee and 12 Intergovernmental Commissions. The Member States rotate the pro tempore presidency every six months—Brazil held it in the first half of 2015 and Paraguay in the second half of 2015. Meetings are held in the country that acts as president pro tempore. PAHO participates as the technical advisory agency on health.

MERCOSUR		
Technical and	PAHO-related agreements and	Subregional impact and
political forum	resolutions	progress
Extraordinary meeting	Ministerial declaration on diseases	Regarding concerns about the
of MERCOSUR and	transmitted by the Aedes aegypti	threat posed by the Zika virus
Associated States and	mosquito: dengue, chikungunya, and	in Central and South
other Members of the	Zika virus	America, the Ministers of
Community of Latin		Health declared the
American and		importance of strengthening
Caribbean States		vector control and promoting
(CELAC), 3 February		South-South cooperation
2016, Montevideo,		with PAHO's technical
Uruguay		support.

Link to information on MERCOSUR: <a href="http://www.mercosur.int/">http://www.mercosur.int/</a>.

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Union of South American Nations (UNASUR)<sup>8</sup>

15. UNASUR's South American Health Council (CSS) is made up of a Coordinating Committee, a Technical Secretariat, and five technical groups. The Technical Secretariat, consisting of the president pro tempore and representatives of two countries (past and future presidents pro tempore), convenes and supports the Council's meetings. In April 2016, Venezuela became president pro tempore for a period of one year. The last meeting of the South American Health Council was held on 11 September 2015 in Montevideo, Uruguay.

UNASUR			
Technical and political	PAHO-related agreements and	Subregional impact and	
forum	resolutions	progress	
Declaration of the	Agreement No. 1: high-cost	There is concern in all South	
IX Meeting of	medicines. The Ministers decided to	America countries regarding	
UNASUR's South	create an ad hoc committee to	access to medicines,	
American Health	negotiate prices for medicines in order	especially those of high cost.	
Council (CSS)	to promote universal access to	Through PAHO's Strategic	
(11 September 2015)	medicines for UNASUR countries.	Fund, the procurement of	
		essential medicines and basic	
		public health products takes	
		on a new perspective as it is	
		accompanied by technical	
		support from PASB in the	
		management of supply	
		systems and the acquisition	
		of low-cost products that	
		meet international quality	
		standards.	
	Agreement No. 5: memorandum of	This MOU, which is in the	
	understanding (MOU) between PAHO	process of formal approval,	
	and UNASUR for collaboration	will enhance collaboration	
	through projects and activities	between PAHO and	
		UNASUR to address health	
		challenges in South America.	
		The strengthening of the	
		subregional level of technical	
		cooperation in PAHO will	
		facilitate implementation of	
	A	the MOU.	
	Agreement No. 7: maternal mortality.	The 54th Directing Council	
	The Council expressed concern about	of PAHO discussed this issue	
	the new methodology implemented by	and adopted Resolution	
	WHO/UN/Maternal Mortality	CD54.R18 (2015), which	
	Estimation Inter-agency Group to	calls on the interagency	
	measure maternal mortality.	group to return to the method	

<sup>&</sup>lt;sup>8</sup> Link to information on the South American Health Council: <a href="www.unasursg.org">www.unasursg.org</a>.

UNASUR			
Technical and political	PAHO-related agreements and	Subregional impact and	
forum	resolutions	progress	
		for estimating maternal	
		mortality used during the	
		period 1990-2015.	

Pacific Alliance<sup>9</sup>

16. The Pacific Alliance is a Latin American trade bloc that currently consists of four Member States—Chile, Colombia, Mexico, and Peru—that all border the Pacific Ocean. Health has been included in the Alliance's agenda in vice ministerial meetings held in Colombia (22 June 2015) and Peru (29 February 2016).

Pacific Alliance: Council of Vice Ministers of Health			
Technical and	PAHO-related agreements and	Subregional impact and	
political forum	resolutions	progress	
Declaration of the	The Vice Ministers defined the health	The issues included in the	
1st Vice Ministerial	agenda of the Pacific Alliance,	agenda of the Pacific	
Meeting of Health,	including access to medicines and	Alliance are important to	
22 June 2015, Bogotá,	quality of health services.	advance the Regional	
Colombia		Strategy for Universal	
Declaration of the	The Vice Ministers requested technical	Health, and the	
2nd Vice Ministerial	assistance from PAHO, Inter-American	collaboration network of	
Meeting of Health, 29	Development Bank (IDB), and	Member States provides a	
February 2016, Lima,	Organization for Economic	unique opportunity to	
Peru	Cooperation and Development	enhance partnerships with	
	(OECD) to implement the Alliance's	key players in the region	
	health agenda with respect to access to	(OECD, Asia-Pacific	
	medicines and quality of health	Economic Cooperation,	
	services. They also included the	IDB, etc.).	
	recommendation to implement the		
	Health Services Network for Latin		
	America with OECD and		
	recommended the formulation of a plan		
	of action for 2016-2017.		

Bolivarian Alliance for the Peoples of Our America (ALBA-TCP)<sup>10</sup>

The Alliance was founded in Havana, Cuba, on 14 December 2004 through an agreement between Venezuela and Cuba. The South American countries that are members of ALBA-TCP are Bolivia, Ecuador, and Venezuela.

<sup>&</sup>lt;sup>9</sup> Link to information on the Pacific Alliance: <a href="https://alianzapacifico.net/#inicio">https://alianzapacifico.net/#inicio</a>.

Link to information on ALBA: <a href="https://www.portalalba.org">www.portalalba.org</a>.

PAHO Support through Subregional Integration Processes to Address the Zika Virus in South America

- 18. In February 2016, during the CELAC meeting, the Ministers of Health of MERCOSUR, UNASUR, and CELAC held an emergency meeting to discuss the Zika virus emergency. The PASB Director participated in this meeting by providing relevant information on the epidemic and supported the agreements made.
- 19. The PAHO South American Subregional Work Plan 2016-2017 includes a component on the promotion of South-South cooperation and the prevention and control of communicable diseases, which responds well to the call made by the Ministers of Health of MERCOSUR and Associated States on 3 February 2016, for PAHO to support the promotion of South-South cooperation on the Zika emergency.

## Proposal

- 20. Identify, in each subregion, the common priorities among the integration processes in which PASB could provide technical cooperation, in order to avoid duplication of effort and to maximize the use of technical and financial resources.
- 21. Establish an information and monitoring system on an easy-to-access platform that enables the Member States and PASB to monitor compliance with the resolutions, agreements, and memoranda signed by the Organization and the subregional integration processes.

## **Action by the Executive Committee**

22. The Executive Committee is invited to take note of this report and to formulate the recommendations it deems relevant.

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